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The stability of risk and benefit perceptions: a longitudinal study assessing the perception of biotechnology

Connor, M; Siegrist, M

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1 Abstract

2 **The study of public perceptions is considered to be important for making sound policy**
3 **decisions since the public decides which products will enter and sustain in the market.**
4 **Stability of public perceptions is important for policy makers, only if public attitudes**
5 **and perceptions remain constant policy-makers will be able to take them into account.**

6 The aim of the present study was to examine the stability of participants' risk and benefit
7 perceptions of gene technology over a period of two years. In spring, 2008 and in spring,
8 2010, the same sample of participants filled out an identical questionnaire. Results of
9 structural equation modelling show that risk and benefit perceptions of gene technology
10 applications are moderately stable ($r = 0.5 - 0.7$). Furthermore, results show that people
11 distinguish between medical, plant and food applications, and applications involving animals
12 when evaluating the risk of gene technology. When evaluating the benefits, participants also
13 take consumer-related benefits into account, such as enhancement of functional properties.
14 Results of the present study suggest that risk research should regularly examine people's risk
15 perceptions in order to gain a clearer picture of the dynamics of people's perception and
16 preferences not only of novel technologies but also of **entrenched** technologies.

17 Key words: Stability – Risk perception – Biotechnology – Longitudinal

18

19 **Introduction**

20 There has been an increased interest in involving the public in decision-making
21 processes about science and technology, especially with regard to issues concerning the
22 management of environmental and health risks (Fife-Schaw and Rowe 2000; Horlick-Jones et
23 al. 2006). Public involvement in policy matters is rooted in diverse reasons, but generally they
24 are considered to derive from either a recognition of basic human rights regarding democracy
25 and procedural justice (Perhac 1996) or simply from a practical point of view that
26 implementing unpopular policies may result in widespread protest and reduced trust in

27 governing bodies (Kasperson, Golding, and Tuler 1992). However, the extent to which
28 members of the public are interested and capable of being involved effectively in governance
29 varies widely (Smiley, de Loe, and Kreutzwiser 2010). Since publics' perception of risk can
30 compel or constrain political, economical, or social action to address particular risks
31 (Leiserowitz 2006) studying publics' perceptions of risk **over an extended period of time**
32 **(e.g. a period of one to three years)** is crucial for making sound policy decisions. However,
33 there is a lack of studies that examined the stability of lay people's technological risk
34 perception **over such an extended period of time. In furtherance to provide an insight of**
35 **public perceptions of gene technology over an extended period of time the present study**
36 **will investigate risk and benefit perceptions over a period of two years.** Lay people's
37 perception of risks and benefits influences consumers' behaviour and decision-making, the
38 acceptance of the technology, and the willingness to buy novel products (Siegrist 2000). Only
39 when **public** attitudes and perceptions **relatively stable** over time preferences pronounced by
40 the public be taken into account by the government (Siegrist and Visschers 2012). There are
41 few studies that examined the stability of people's risk and benefit perceptions, however. To
42 the best of your knowledge the stability of attitudes towards gene technology has not been
43 examined, however. **Gene technology is a modern tool of biotechnology providing the**
44 **opportunity to overcome shortcomings of traditional breeding methods e.g. long**
45 **selection processes. Gene technology can be seen as a continuously developing tool of**
46 **biotechnology which itself is an entrenched technology.**

47 *Longitudinal studies on technological risk perception*

48 The most important longitudinal studies on biotechnology perceptions are the studies
49 conducted for the Eurobarometer. **However, it should be noted that not that the**
50 **Eurobarometer studies use a repeated cross-sectional study design meaning that not the**
51 **same group of people had answered the questions in the different years.** The first
52 Eurobarometer study on biotechnology was conducted in 1991, followed by studies in 1993,

53 1996, 1999, 2002, 2005, and 2010. **The Eurobarometer** is based on a representative sample
54 of 25,000 respondents, approximately 1000 in each EU member state. Results of the last
55 Eurobarometer study in 2010 show that there are still **deeply rooted** views on GM food
56 (Gaskell et al. 2010). **The Eurobarometer studies** provide a general overview about
57 **people's** perceptions of biotechnology, knowledge, and preferences **and show** that people's
58 perceptions change over time (Gaskell et al. 2010). Each Eurobarometer survey was further
59 developed; more countries joined the European Union and further questions were added. The
60 structure changed and the content evolved over the years and, therefore, it is rather difficult to
61 directly compare the results over time. Due to the fact that **a cross-sectional design was used**
62 in the **Eurobarometer** studies, it is impossible to assess **the stability of individual's**
63 **responses over time. Acceptance or risk perception of nuclear power seems to be the**
64 **only technology for which studies with a longitudinal panel design exist.**

65 Several studies have examined the impact of a nuclear accident on people's perception
66 and attitudes towards nuclear power utilizing a within subject design (Eiser, Spears, and
67 Webley 1989; Verplanken 1989; Lindell and Perry 1990; Siegrist and Visschers 2012;
68 Visschers and Siegrist 2013). Participants' attitude towards nuclear power was investigated
69 before and after the Chernobyl accident in 1986 employing questionnaires (Eiser, Spears, and
70 Webley 1989; Verplanken 1989; Lindell and Perry 1990) and a mixed method design of
71 questionnaires and interviews (Verplanken 1989). These studies focused on mean changes of
72 perceptions and attitudes towards nuclear power and not on associations between the two
73 measurement times. Since there was a nuclear accident between the two measures that may
74 have shaped people's responses at the second and following measurement times no
75 assessment in regard to the stability of people's risk perceptions or acceptance of a technology
76 can be made.

77 Associations between two or more measurement points were investigated after the
78 Fukushima disaster in 2011 (Siegrist and Visschers 2012; Siegrist, Sütterlin, and Keller

79 2014). Acceptance, perceived risks and benefits and trust related to nuclear power stations
80 were assessed 5 months before and directly after the disaster employing a within subject
81 design (Visschers and Siegrist 2013). Visschers & Siegrist (2013) show that the acceptance
82 and perceptions as well as trust were more negative after the accident than before. However,
83 perceived benefits before the accident correlated with perceived benefits after the accident (r
84 = .52). Additionally, the relations of the determinants for people's acceptance of nuclear
85 power did not change after the accident indicating stability over time. Even after a severe
86 accident, the public may still consider the benefits as relevant, and trust remains important for
87 determining their risk and benefit perceptions (Visschers and Siegrist 2013).

88 Mean changes and correlations between three measurement points were also
89 investigated in relation to the Fukushima accident (Siegrist and Visschers 2012). Results of
90 this survey research show that the accident had a negative impact on the acceptance of
91 Nuclear power. However, high correlations were observed between all three measurement
92 points and the mean changes were only moderate. Participants showed rather stable attitudes
93 towards nuclear power (Siegrist and Visschers 2012).

94 *Perception of biotechnology applications*

95 There are many studies that have investigated people's perceptions of biotechnology (see
96 Lusk et al. (2005) and Frewer et. al (2013b) for a review). One of the main findings is that
97 perceived risks and benefits are key factors in the acceptance of biotechnology (Frewer,
98 Howard, and Shepherd 1997). **In their review and meta-analysis Frewer and colleagues
99 (2013) suggest that risk and benefit perceptions associated with all aspects of genetically
100 modified agri-food application have been increasing over time.**

101 It has been shown that people have varying attitudes towards biotechnology applications
102 in different fields (Connor and Siegrist 2013, 2010). Medical and non-medical applications
103 are perceived differently; medical applications are perceived to be highly beneficial, and
104 consumers see considerable value in the development of new medicines to combat disease

105 e.g. (Frewer, Howard, and Shepherd 1997; Connor and Siegrist 2010; Magnusson and Hursti
106 Koivisto 2002). However, it has also been shown that people disapprove of the use of human
107 genetic testing and may have moral objections towards the manipulation of human DNA
108 (Pardo and Calvo 2008). Thus, people not only distinguish between different categories of
109 applications, but also within the same category of application the perception varies (Frewer,
110 Howard, and Shepherd 1997).

111 Furthermore, Frewer et al. (1997) investigated people's perceptions of biotechnology
112 applications including genetically modified (GM) microorganisms, plants, human DNA, and
113 animals. The results of this study show that applications involving microorganisms and plants
114 were perceived to be beneficial, advantageous, and necessary, whereas applications involving
115 human DNA and animals were perceived to be unethical, harmful, and dangerous (Frewer,
116 Howard, and Shepherd 1997). Another distinction is made between first-generation GM crops
117 and second-generation GM crops. First-generation GM crops are associated with producer-
118 related benefits like herbicide tolerance, insect resistance, and pathogen resistance. Although
119 first-generation crop plants are seen to be useful, they are also perceived as risky and are not
120 accepted (Gaskell 2000). Second-generation crop plants deliver consumer-related benefits,
121 e.g. rapeseed with augmented functional properties. A study by Hartl and Herrmann (2009)
122 investigated whether German consumers also rejected second-generation GM foods. Two
123 different types of rapeseed, one that contains functional compounds such as long-chain
124 omega-3 fatty acids and one that contains phytosterol, which translate into increased quality
125 of oil derived from the crop, were investigated (Hartl and Herrmann 2009). Results of this
126 study show that most participants were not interested in GM rapeseed oil. However, output
127 traits **such as enrichment of oilseed rape with omega-3 fatty acids** increase the probability
128 of the purchase of GM rapeseed oil (Hartl and Herrmann 2009).

129 **A number of studies showed that perceived benefits and perceived risks are the**
130 **main factors influencing acceptance of gene technology (Siegrist 2000; Prati,**

131 **Pietrantoni, and Zani 2012; Tanaka 2013). Consumers who perceive tangible benefits**
132 **associated with this technology are more likely to accept gene technology compared with**
133 **consumers who do not associate benefits with this technology. Risk perception was also**
134 **found to influence attitudes towards gene technology. Results of these studies suggest,**
135 **however, that benefit perception is a stronger predictor for attitude or acceptance than**
136 **perceived risks.**

137 *Rationale of the present study*

138 Numerous studies about lay people's risk perception have been published in recent
139 years (Earle 2010; Frewer et al. 2011; Frewer et al. 2013b). **With the exception of nuclear**
140 **power, little is known how stable people's risk perceptions are.** Recent studies on attitudes
141 about nuclear power showed stable attitudes (Siegrist and Visschers 2012) and stable
142 determinants for people's risk perception (Visschers and Siegrist 2013) **even after a nuclear**
143 **accident. It is unclear whether the results observed for nuclear power can be generalized**
144 **to other technologies, however.** It was the aim of the present study to investigate how stable
145 perceptions of **gene technology applications are. Gene technology is an entrenched**
146 **technology for which people had a chance to develop stable attitudes.** For technologies
147 that are either well-known or well-established, we **expect strong correlations for the risk**
148 **perception, and the benefit perceptions, respectively.** People may have acquired basic
149 knowledge or have a fundamental underlying preference. **Gene technology is a continuously**
150 **developing technology, with newly emerging strains in the agricultural, food, and medical**
151 **sectors. However, considering that gene technology is a tool of the well-entrenched**
152 **technology biotechnology it is likely that people may have formed well-founded attitudes.**
153 The dimensions people use to make their evaluations of **gene technology and its applications**
154 **have been investigated at length throughout the last years; perceived risks and benefits are the**
155 **important determinants (Frewer et al. 2013a) and will, therefore, serve as the subject matter**
156 **for the present study. We do not expect great changes in people's risk and benefit perceptions**

157 of biotechnology applications due to the knowledge and familiarity people may have acquired
158 over the past years. This would be also in line with research conducted on nuclear power
159 (Eiser, Spears, and Webley 1989; Verplanken 1989; Lindell and Perry 1990; Visschers and
160 Siegrist 2013; Siegrist and Visschers 2012). We, therefore, hypothesise that people's risk and
161 benefit perceptions of **gene technology are stable over a period of two years. The aim was**
162 **to examine whether perceptions related to gene technology are as stable as reported for**
163 **nuclear power or whether for a technology that is perceived as less risky compared with**
164 **nuclear power (Flynn, Slovic, and Mertz 1994) risk and benefit perceptions are less**
165 **stable.**

166 **Methods**

167 *Participants*

168 Data for the present study come from two surveys conducted in spring, 2008 and in
169 spring, 2010 in a German-speaking Swiss community (Reckenholz) where nearby field trials
170 with GM wheat plants were carried out. The survey started when the first plants were visible.
171 In 2008, people were asked to fill out a questionnaire, and additionally people were asked
172 whether they would agree to fill out a questionnaire in two years' time. The **questionnaire**
173 **was returned by 999 persons and the** response rate was 42.5%. In 2010, these people
174 received the exact same questionnaire, with two additional questions. The response rate was
175 62.4%. Only participants for whom the data for gender and birthday were the same in both
176 years and had complete data sets were considered for the analyses. In total, 534 (**53.5%**)
177 people fulfilled these requirements: 42% (n = 226) were female and 58% (n = 308), male. The
178 mean age was 57 years (SD = 15). Only people 18 years or older were allowed to participate
179 in the study. The self-reported educational level ranged from lower primary school (2%, n =
180 11), secondary school (7%, n = 37), professional school (45%, n = 244), high school (19 %, n
181 = 103), to technical universities and universities (25%, n = 133). Fourteen participants (2%)
182 did not report their educational level.

183 *Questionnaire*

184 The questionnaire was designed to measure risk and benefit perceptions of gene technology
185 applications. For all questions, six response categories were used, with the two extreme points
186 verbally depicted (1 = no benefit/risk, 6 = high benefit/risk). Twelve applications covering
187 medical, nutritional, agricultural, and industrial, as well as animals, plants, and
188 microorganisms, **were created based on a previous study conducted by Connor and**
189 **Siegrist (2010)**. These items are presented in Table I and Table II. Furthermore, socio-
190 demographic characteristics such as gender, age, and level of education were recorded.

191 *Data Analysis*

192 In order to test the relationship between the repeated measures and the pattern of change over
193 time, we applied structural equation modelling procedures (SEM). Firstly, SEM was applied
194 to test the plausibility of the postulated **correlational** model. Parameters were estimated using
195 the statistical software package AMOS 18. To calculate the SEM coefficients, the maximum
196 likelihood method of estimation was applied. The assessment of the model fit was based on
197 the Comparative Fit Index (CFI), the residual values, the root mean square error of
198 approximation (RMSEA), and the meaningfulness of the model (Hu and Bentler 1995). CFI
199 values higher than .90 represent an acceptable fit and values higher than .95, a good fit (Byrne
200 2010). RMSEA values lower than .08 also represent an acceptable fit and values below .05, a
201 good fit (Byrne 2010). Parameters were added in consideration of substantive meaningfulness
202 and parsimony. The significance level for hypothesis tests was set to $\alpha = .05$.

203 The analyses were conducted in three steps. First exploratory factor analyses were
204 performed for each latent variable to test whether the postulated measurement model was
205 appropriate for the data from the first wave. After establishing the measurement model, the
206 observed data of both waves were fitted to the hypothesised model. The measurements
207 components and the structural components were combined in one model. We also correlated
208 the error terms of both measurement times in order to achieve reliable estimates of the

209 regression paths (Jöreskog 1979). The error terms for the same measurement tend to correlate
210 when investigating the same sample, which applies to this longitudinal study. For example,
211 the measurement error of an item that belongs to the latent factor “medical applications” in
212 2008 is related to the measurement error of the identical item in 2010. On account of
213 simplicity, the correlations between the error terms of the indicator variables are, not shown in
214 Figures 1 and 2.

215 The modification indices were used to identify parameter additions that would contribute to a
216 better-fitting model. Lastly, the invariance of all factor loadings and correlations of both
217 models (risk and benefit) was tested across the two measurement times.

218 Only participants who answered all questions were included for testing the model.

219 Participants with incomplete data sets were deleted. Data analysis was based on 491
220 participants: 42% (n = 205) were female and 58% (n = 286), male.

221

222 **Results**

223 *Model development*

224 An exploratory factor analysis with principle components as the extraction method and
225 oblimin rotation was used to detect the underlying structure of participants’ risk and benefit
226 perception of the 12 biotechnology applications. Results show that people distinguish
227 between the applications. All applications can be found in Table I (benefit) and Table II
228 (risk). For benefit, one component includes medical applications. The second component
229 includes food and crop applications. The third component consists of applications that include
230 animals. The last component includes applications where different products are improved
231 independently of the type of application or the organism involved. All groups of applications
232 have rather high correlations between the two measurement points: $r > .60$ (Table III).
233 Between 2008 and 2010, people’s benefit perception has only changed a little (Table III).

234 For risk, people distinguish between three different types of application. Similar to the
235 benefit components, one component consists of the medical applications. The second
236 component includes all food- and crop-related applications, and the third component includes
237 all applications where animals are involved. People's risk perception of medical applications
238 and food and crop applications increased from 2008 to 2010 (Table III), but the effect size is
239 very small. The correlations of perceived risks in 2008 and 2010 are substantial ($.49 < r <$
240 $.59$), but a bit lower than the correlations for the benefit assessments.

241 *General model of benefit perception*

242 The initial model for benefit is shown in Figure 1 and represents the four factors, which are
243 allowed to correlate with each other at both measurement times. Furthermore, Figure 1 also
244 shows **the correlations and the path coefficients**. The initial model for benefit resulted in a
245 suboptimal fit: $\chi^2 = 925.8$, $df = 224$, $CFI = .92$, $RMSEA = .08$. However, the modification
246 indices suggested allowing additional correlations for both years between the error terms of
247 the observed variables V9 and V10. This seems plausible as both applications involve
248 genetically modified animals. Furthermore, the modification indices suggested adding a
249 correlation for both years between the error terms of V6 and V11; both applications are
250 improvements for people with allergies. The last added correlation is between the error terms
251 of V2 and V3 for both years; these applications involve genetically modified microorganisms.
252 All of these added correlations seem plausible. The initial and the revised model were nested,
253 and the difference in χ^2 , thus, was used for calculating the improvement in fit of the new
254 model. For the revised model, χ^2 has dropped significantly ($\Delta\chi^2 = 266.5$, $\Delta df = 6$, $p < .001$)
255 and improved the overall fit ($\chi^2 = 659.3$, $df = 218$, $CFI = .951$, $RMSEA = .064$). The final
256 model is presented in Figure 1. Estimates along each path represent standardised coefficients,
257 which represent effect sizes. The structural model explains 54% of the variance in benefit
258 perception of the improved food products. Furthermore, 48% of the variance is explained in
259 the benefit perception of food and crop plant applications, and 53% of the variance is

260 explained in the benefit perception of applications involving animals. For the medical
261 applications, 46% of the variance is explained by the structural model.

262 ***General model of risk perception***

263 The initial model for risk is shown in Figure 2 and represents the three factors, which are
264 allowed to correlate with each other at both measurement times and **the** path coefficients. The
265 initial model for risk resulted in a good fit: $\chi^2 = 1004$, $df = 231$, $CFI = .93$, $RMSEA = .083$.
266 However, the modification indices suggested allowing additional correlations for both years
267 between the error terms of the observed variables V2 and V3, V2 and V1, V8 and V9, and V6
268 and V11. This seems plausible as V2 and V3 both concern genetically modified
269 microorganisms. This is also true for V2 and V1. V8 and V9 are applications, which concern
270 improved food products, and V6 and V11 are applications especially for people with allergies.
271 The initial and the revised model were nested, and the difference in χ^2 was again used for
272 calculating the improvement in fit of the new model. For the revised model, χ^2 has dropped
273 significantly ($\Delta\chi^2 = 277$, $\Delta df = 8$, $p < .001$) and improved the overall fit ($\chi^2 = 727.2$, $df = 223$,
274 $CFI = .956$, $RMSEA = .068$). The final model is presented in Figure 2. Estimates along each
275 path represent standardised coefficients, which represent effect sizes. The structural model
276 explains 26% of the variance in the risk perception of food and crop plant applications.
277 Furthermore, 23% of the variance is explained in the risk perception of applications involving
278 animals. Twenty-four percent of the variance is explained in the risk perception of medical
279 applications.

280 ***Invariance of the measurement models***

281 The invariance of the measurement model was tested by comparing the baseline model with
282 two constrained models. In the first model, all factor loadings were constrained to be equal. In
283 the second model, correlations between the error terms, correlations between latent variables,
284 and measurement weights were constrained to be equal for the two measurement points. Table
285 IV shows the results for both the risk and benefit models. For both models, results show that

286 constraining the factor loadings at both measurement times to be equal does not result in
287 worsening of the overall model fit. In other words, the factor loadings are equal across the two
288 measurement points. Whereas, additionally constraining the structural paths of the CFAs to be
289 equal results in worsening of the overall model fit. This implies that the correlations between
290 the factors were not equal in 2008 and 2010.

291 **Discussion**

292 Since there has recently been increased interest in involving the public in decision-making
293 processes (Rowe and Frewer 2000), it is necessary to evaluate how stable people's
294 preferences towards **emerging technologies are**. Only when attitudes and perceptions are
295 stable over time can governance and other policy-making agencies take preferences
296 pronounced by the public into account (e.g. when deciding about the allowance of **gene**
297 technology in food production in Europe or the ban of nuclear power). The present study is, to
298 the best of our knowledge, the first longitudinal study assessing the stability of risk and
299 benefit perceptions **of various gene technology applications** over two years.

300 Results of the present study show that people's risk and benefit perceptions of **gene**
301 technology applications differ. When assessing the risks of **gene** technology applications,
302 people take the genetically modified organism into account as well as the field of research
303 from which the applications derive from. Confronting people directly with a set of
304 applications where all aspects were considered (the type of application as well as the
305 organism involved) results in participants distinguishing between medical applications, food
306 and crop plant applications, and applications involving animals. Our results concur with
307 results found in other studies, where people were confronted with applications involving GM
308 microorganisms, plants, and human DNA (Connor and Siegrist 2010, 2013), as well as with
309 studies that show a differentiation between medical and non-medical applications e.g.
310 (Connor and Siegrist 2010; Frewer et al. 2013a). **Results of the present study also show that**
311 when people evaluate the benefits of **gene** technology, they perceive applications that

312 represent an improvement of food products independent of all other applications, regardless
313 of the type of application or the organism involved. These applications are comparable with
314 the second-generation GM crop plants, which deliver consumer-related benefits such as the
315 enhancement of functional properties (Hartl and Herrmann 2009). This, furthermore, indicates
316 that people may think of themselves when evaluating benefits and therefore, perceive benefits
317 in a more detailed way (Bredahl 1999). In contrast risks tend to affect a wide range of people
318 and not just an individual (Fleury-Bahi 2008). Therefore, the distinction of **gene** technology
319 applications on an individual level as present when evaluating the benefits is not present when
320 evaluating the risks. Our results show that applications are perceived differently regarding
321 risks and benefits, and are concurrent with other studies, although most of these studies do not
322 include both dimensions: the field of application and the organism being manipulated
323 (Frewer, Howard, and Shepherd 1997; Connor and Siegrist 2010; Frewer, Howard, and
324 Shepherd 1995; Frewer et al. 1997; Hoban 1998; Magnusson and Hursti Koivisto 2002).

325 By applying structural equation modelling, we show how stable risk and benefit
326 perceptions of **gene** technology applications are over a period of two years. Results of the
327 structural equation modelling suggest that the perception of risks and benefits for all groups
328 of applications are moderately stable ($r = 0.5 - 0.7$) **compared to high correlations ($r > 0.7$)**
329 **found in a study on nuclear power, which has been conducted before and after the**
330 **Fukushima accident (Vischers and Siegrist 2013)**. People's risk perception is less stable
331 than their benefit perception of **gene** technology applications. This is not surprising since the
332 benefits are clearly stated for the applications, i.e. 'Genetically modified micro-organisms that
333 produce vaccines against infectious diseases.' However, the risks are not stated and people
334 have to imagine the associated risk themselves, which means that they either need to have the
335 necessary knowledge to estimate the risks or they need to rely on certain cues for providing
336 their answers. It seems likely that participants relied on the affect heuristic (Finucane et al.
337 2000; Slovic et al. 2002) for providing their risk estimates. In other words, the affect heuristic

338 may have been more important for participants' risk perceptions compared with participants'
339 benefit perceptions. **Since data collection took place in the vicinity of the field trials with**
340 **genetically modified plants another possible explanation could be that people actively**
341 **looked for information and therefore gained more knowledge about risks associated**
342 **with gene technology. This may have constituted to the less stable risk perception**
343 **between the two measurement points.** Results of the present study are also in line with
344 Slovic's (1995) idea that people construct their preferences when they fill in a questionnaire.
345 This could be a plausible explanation for the low correlations observed for risk perception.
346 Participants may have been influenced by different associations across the two measurement
347 points and as a result the measured risk perceptions had rather low correlations.

348 Only a few studies have directly addressed possible changes of preferences when
349 people were confronted with exactly the same decision at two different time points. Some
350 studies examined the test-retest reliability over a month and a year and found that between
351 one quarter and one third of participants expressed different responses when confronted with
352 the same choice twice (Camerer and Kunreuther 1989; Schoemaker and Hershey 1992). Other
353 studies, which measured risk attitudes in different sessions, found small positive ($r = 0.36$)
354 correlations over a one-year interval (Wehrung, Maccrimmon, and Brothers 1984). Higher
355 correlations ($r = 0.45$) of risk attitudes were found in a study investigating 1000 Dutch
356 farmers (Smidts 1997) over a one-year period. The results of laboratory experiments with a
357 Danish population sample, where preferences for financial gains were investigated, show that
358 the preferences were quite stable over seven-month and seventeen-month periods (Harrison et
359 al. 2005; Andersen et al. 2008). Rather stable associations between several measurement
360 points have been shown in a Swiss sample evaluating nuclear power before and after the
361 Fukushima accident (Visschers and Siegrist 2013; Siegrist and Visschers 2012). It has to be
362 noted, however, that the context within which people had to make their decisions differed
363 between these studies and the present study. In contrast to afore mentioned studies,

364 participants in the present study had to evaluate biotechnology regarding perceived risks and
365 benefits on predefined applications of which most stated the benefits. Compared with the
366 previously mentioned studies the test-retest coefficients observed in our study correlate
367 moderately.

368 Benefit perceptions were more highly correlated than risk perceptions. The
369 applications and the stated benefits did not change in the description between the two years,
370 which allowed people to assess exactly the same application. This is slightly different for
371 people's risk perceptions. Our results show that people's risk perceptions are less stable than
372 their benefit perceptions. Several factors may have played a role resulting in less stable risk
373 perceptions. Firstly, people had to conceptualise the risks associated with **gene** technology
374 themselves and may have relied on the affect heuristic for their evaluations. Secondly, due to
375 the start of the scientific field trials with genetically modified wheat plants in 2008 and the
376 randomly selected sample of the surrounding area participants of the present study were
377 consequently highly aware of the field trials and biotechnology. Additionally, at the
378 beginning of the field trials in 2008 the high level of media coverage about **gene** technology
379 and the field trials may have shaped people's risk perceptions at that time. In 2010 however,
380 at our second measurement time, media coverage was low. In 2010, media coverage about the
381 field experiments was comparatively low and as a consequence people would have had to
382 actively search for information about **gene** technology. It may have been difficult for people
383 to conceptualise the same or similar risks associated with **gene** technology when they were
384 not directly confronted by a perceived threat resulting in less stable risk perceptions. **In**
385 **addition, measurement errors and random variations, which can't be accounted for may**
386 **have constituted to the results obtained.**

387 To the best of our knowledge, there are no comparable studies that have examined the
388 stability of technological risks or environmental hazards perceptions over a period of two
389 years. The question is, therefore, whether the results found for **gene** technology can be

390 generalized to other technologies. **Since gene** technology as a tool of biotechnology is not a
391 novel technology, but rather a **constantly** developing technology **with new tools emerging**
392 **especially in areas of gene sequencing techniques** (Mardis 2011). People seem to have
393 relatively stable benefit perceptions of the applications but less stable risk perceptions. **Owing**
394 **to the results obtained in the present study**, one could expect that for common, recognised,
395 or well-established technologies, people's perceptions are quite stable (e.g. nuclear power).
396 People are to a certain extent familiar with **such** technologies and have been able to form an
397 opinion over time. Nonetheless, for novel and emerging technologies (**e.g. nanotechnology**),
398 people's perceptions can change with new implications or developments. It seems plausible,
399 therefore, that risk and benefit perception of nanotechnology, for example, are less stable
400 **compared to perceptions of gene technology. On a continuum from well established and**
401 **entrenched technologies to novel and emerging technologies we expect gene technology**
402 **to lay somewhere in between depending on the type of technological tool which is**
403 **represented. In general gene technology encompasses both, dimensions of entrenchment**
404 **and establishment but also dimensions of novelty and development we therefore do not**
405 **expect as stable perceptions as for nuclear power but more stable perceptions than we**
406 **would expect for nanotechnology.** In the case of novel technologies **e.g. nanotechnology**, or
407 new environmental hazards, it is rather likely that people construct their preferences when
408 responding to questionnaires (Slovic 1995), and that irrelevant information could strongly
409 bias these constructions. When people lack knowledge about such novel hazards and do not
410 yet know which dimensions to use when evaluating these novel hazards, they may presume
411 dangers when being asked about possible risks, which could in turn influence their
412 perceptions.

413 **In order to inform policy makers about the developments and dynamics of**
414 **people's perceptions and preferences future research should, regularly examine people's**
415 **risk perceptions not only for novel technologies but also for constantly developing**

416 **technologies, which are often tools of well-known and established technologies. It is**
417 **important that in the future research not only repeated cross-sectional designs are used,**
418 **but that panel designs are used to examine changes in people's risk perceptions of**
419 **various technologies.**

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